Snap | 11 January 2022

The Netherlands

# Estimates confirm break with frugality in new Dutch coalition agreement

A first quantitative analysis by the independent Netherlands Bureau of Economic Policy (CPB) of the economic effects of the recent Dutch coalition agreement confirms that policies are clearly expansionary and could contribute to an overheating of the Dutch economy in the short term, strongly at the expense of public finances



## Worsening of public finances in the short run

On the date of its release (15 December 2021), we concluded that the new Dutch coalition agreement implied a <u>farewell to the usual Dutch fiscal frugality</u>. This is clearly confirmed by analysis from the Netherlands Bureau of Economic Policy (CPB), which quantifies the macroeconomic effects of the policies that have been sufficiently spelled out. Their analysis shows that the gross public debt ratio will deteriorate to 56.1% GDP in 2025 (the year of the next general elections), compared to 54.0% GDP in the no-policy-change baseline. The projected headline government budget balance is estimated to increase from -0.7% of GDP to -2.7% of GDP in 2025. This is a substantial loosening of fiscal policy in the short run, almost completely driven by higher expenditures, and in contrast to the traditional Dutch tendency towards prudence.

Snap | 11 January 2022 1

See here for our initial take on the coalition agreement of the Rutte IV government

### Fiscal stance also very loose in the long run

Many plans have similarly large implications beyond the government's term of 2022-2025. While the coalition seems to be aiming at a structural balance of -1.75% of GDP, the structural balance is projected by the CPB at -3.1% of GDP in 2025, compared to -0.8% of GDP in the no-policy-change baseline. The fiscal sustainability balance will be reduced by 2.7% GDP to -4.3% of GDP. Based on the current interest rate term structure, debt will be in the range of 47-65 percentage points of GDP higher in the long run (2060) than in the base case, with the potential to go beyond 90% of GDP. This shows that the fiscal stance is extremely loose, especially for the longer term. Historically, this is remarkable. Not since the introduction of the CPB's quantitative analyses of coalition agreements has there been a Dutch coalition agreement with such a large net expenditure increase. In particular, expenditures on education, social security, combatting climate change, the environment and defence are structurally higher.

Admittedly, there could be potential benefits for future generations, such as a higher education level, higher productivity and a healthier environment. These, however, have not all been estimated, and they need to be large to outweigh the high net expenditures. The policy package decreases income inequality, as suggested by the estimated decrease in the Gini-coefficient. This comes at the expense of structural employment, which is estimated to be 0.5% lower.

https://think.ing.com/snaps/new-dutch-coalition-agreement-is-farewell-to-frugality/

# Policies likely to contribute substantially to overheating

The analysis also shows that the policies are likely to be very expansionary. While one could argue that the fiscal impulse is too large for regular macro-economic models to handle, especially in times of an already very tight labour market, the CPB estimates the average effect on annual GDP growth to be 0.5 percentage points in 2022-2025 with the average annual effect on the HICP-inflation rate at 0.2 percentage points. If the model outcomes are taken as a given, the policy package will reduce the unemployment rate in 2025 by 0.8%. From a business cycle perspective, the economy does not really need this impulse, as the unemployment rate came in at a record low 2.7% in November 2021, with inflation expectations around 3% for 2022. While a new lockdown is currently reducing economic activity temporarily, insufficient demand does not appear to be one of the major concerns for the Dutch economy: Dutch GDP was already 1.8% above its pre-crisis peak in the third quarter of 2021.

## Plenty of homework left

Insufficiently specified or implausible policies, such as (health care) austerity measures without the necessary conditions, are either fully or partially excluded from the analysis by the CPB. Temporary expenditures (especially for combatting climate change) beyond the government's term which address problems that are structural in nature are assumed to be structural. All this means that the new government, which was sworn in 10 January, still has some homework to further specify how exactly it wants to reach its (structural) goals.

Snap | 11 January 2022 2

#### **Author**

Marcel Klok Senior Economist, Netherlands marcel.klok@ing.com

#### Disclaimer

This publication has been prepared by the Economic and Financial Analysis Division of ING Bank N.V. ("ING") solely for information purposes without regard to any particular user's investment objectives, financial situation, or means. ING forms part of ING Group (being for this purpose ING Group N.V. and its subsidiary and affiliated companies). The information in the publication is not an investment recommendation and it is not investment, legal or tax advice or an offer or solicitation to purchase or sell any financial instrument. Reasonable care has been taken to ensure that this publication is not untrue or misleading when published, but ING does not represent that it is accurate or complete. ING does not accept any liability for any direct, indirect or consequential loss arising from any use of this publication. Unless otherwise stated, any views, forecasts, or estimates are solely those of the author(s), as of the date of the publication and are subject to change without notice.

The distribution of this publication may be restricted by law or regulation in different jurisdictions and persons into whose possession this publication comes should inform themselves about, and observe, such restrictions.

Copyright and database rights protection exists in this report and it may not be reproduced, distributed or published by any person for any purpose without the prior express consent of ING. All rights are reserved. ING Bank N.V. is authorised by the Dutch Central Bank and supervised by the European Central Bank (ECB), the Dutch Central Bank (DNB) and the Dutch Authority for the Financial Markets (AFM). ING Bank N.V. is incorporated in the Netherlands (Trade Register no. 33031431 Amsterdam). In the United Kingdom this information is approved and/or communicated by ING Bank N.V., London Branch. ING Bank N.V., London Branch is authorised by the Prudential Regulation Authority and is subject to regulation by the Financial Conduct Authority and limited regulation by the Prudential Regulation Authority. ING Bank N.V., London branch is registered in England (Registration number BR000341) at 8-10 Moorgate, London EC2 6DA. For US Investors: Any person wishing to discuss this report or effect transactions in any security discussed herein should contact ING Financial Markets LLC, which is a member of the NYSE, FINRA and SIPC and part of ING, and which has accepted responsibility for the distribution of this report in the United States under applicable requirements.

Additional information is available on request. For more information about ING Group, please visit www.ing.com.

Snap | 11 January 2022 3