

China's summer slowdown may spark economic déjà vu

China's third-quarter data softened after a strong first half of 2025, fuelling debate on whether more stimulus is needed before year-end. We say yes



After a strong start to the year, China's industrial activity is softening

Weak summer data echoes last year's lull

China's industrial activity is moderating after a strong start to the year, as weak sentiment weighs on consumption and investment. In particular, momentum has softened over the last several months. We will need to see more stimulus to reverse this dynamic.

You could be excused for feeling a strong sense of déjà vu. The section above is almost verbatim what we wrote in last year's September Monthly, as economic conditions followed an eerily similar path.

However, unlike last year's big policy easing package from the People's Bank of China, no high-profile September stimulus came to the rescue. Market participants are split on the necessity for further stimulus. Some argue that support for the economy is needed, while others worry it might fuel a risky asset bubble. We're in the former camp. We still see weak confidence as the main issue

hindering investment and consumption despite the strong equity market rally.

Moderate stimulus support before year-end would secure growth target

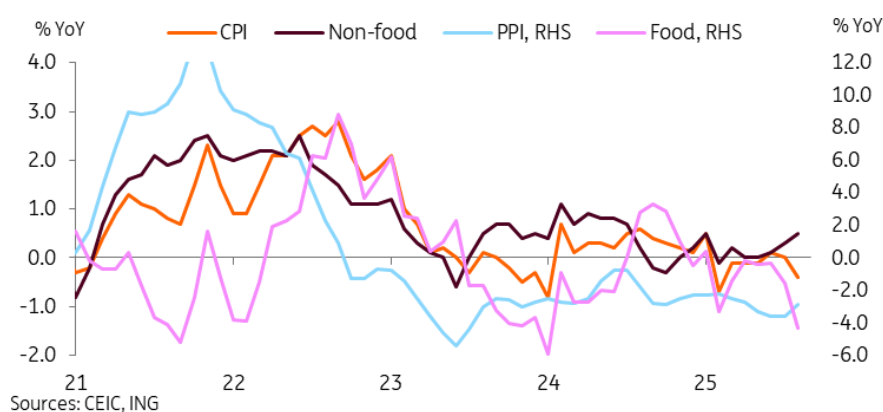
Barring a strong turnaround in September’s data – which is off to a decent start with a stronger-than-expected manufacturing purchasing manager’s index – we are likely to see a fairly steep deceleration of third-quarter growth. We’re looking for a 4.5% year-on-year growth after 5.3% in the first half. Maintaining such a pace would be enough to reach this year’s “around 5%” growth target. However, some policy support would likely be beneficial in securing this outcome.

Aside from the upcoming September economic data and third-quarter GDP, China’s Golden Week travel and consumption activity will help gauge the level of urgency required for additional stimulus.

Considering that deflationary pressures persist, we expect moderate monetary easing with 10bp of rate cuts and 50bp of reserve-requirement-ratio (RRR) cuts. There’s also a possibility we could see new policy support for consumption and the property market.

Absent fresh stimulus, risks to our 2025 GDP growth forecast of 4.9% look slightly balanced to the downside. Overall, though, the economy should remain on track to achieve this year’s growth target.

Persistent deflationary pressure shows room for monetary easing



Fourth Plenum could shed some light on the next Five-Year Plan

China’s Fourth Plenum meetings are set for 20-22 October. They’re expected to discuss the 15th Five-Year Plan covering the years 2026-30. We could get more details on the strategic focus. Among the key themes policymakers are likely to discuss are plans to expand China’s consumption sector, increasing the focus on tech and innovation, and, potentially, longer-term strategies to address involution, or aggressive price competition.

Details made available at this stage will likely be quite broad, rather than focused on specific policies for implementation. Additional quantitative targets and specifics should be made available when the final plan is approved and published at next year’s Two Sessions, scheduled for March.

Author

Lynn Song

Chief Economist, Greater China

lynn.song@ing.com

Disclaimer

This publication has been prepared by the Economic and Financial Analysis Division of ING Bank N.V. (“ING”) solely for information purposes without regard to any particular user’s investment objectives, financial situation, or means. *ING forms part of ING Group (being for this purpose ING Group N.V. and its subsidiary and affiliated companies)*. The information in the publication is not an investment recommendation and it is not investment, legal or tax advice or an offer or solicitation to purchase or sell any financial instrument. Reasonable care has been taken to ensure that this publication is not untrue or misleading when published, but ING does not represent that it is accurate or complete. ING does not accept any liability for any direct, indirect or consequential loss arising from any use of this publication. Unless otherwise stated, any views, forecasts, or estimates are solely those of the author(s), as of the date of the publication and are subject to change without notice.

The distribution of this publication may be restricted by law or regulation in different jurisdictions and persons into whose possession this publication comes should inform themselves about, and observe, such restrictions.

Copyright and database rights protection exists in this report and it may not be reproduced, distributed or published by any person for any purpose without the prior express consent of ING. All rights are reserved. ING Bank N.V. is authorised by the Dutch Central Bank and supervised by the European Central Bank (ECB), the Dutch Central Bank (DNB) and the Dutch Authority for the Financial Markets (AFM). ING Bank N.V. is incorporated in the Netherlands (Trade Register no. 33031431 Amsterdam). In the United Kingdom this information is approved and/or communicated by ING Bank N.V., London Branch. ING Bank N.V., London Branch is authorised by the Prudential Regulation Authority and is subject to regulation by the Financial Conduct Authority and limited regulation by the Prudential Regulation Authority. ING Bank N.V., London branch is registered in England (Registration number BR000341) at 8-10 Moorgate, London EC2 6DA. For US Investors: Any person wishing to discuss this report or effect transactions in any security discussed herein should contact ING Financial Markets LLC, which is a member of the NYSE, FINRA and SIPC and part of ING, and which has accepted responsibility for the distribution of this report in the United States under applicable requirements.

Additional information is available on request. For more information about ING Group, please visit www.ing.com.