United Kingdom



Article | 31 January 2022

Our guide to the Bank of England's quantitative tightening

For all the recent talk of the Fed and 'quantitative tightening', it's the Bank of England that's poised to lead the charge on reducing the size of its balance sheet. Starting this week, policymakers are set to end a policy of reinvesting proceeds from government bonds maturing within its portfolio. We look at what this means for markets



The Governor of the Bank of England, Andrew Bailey, meeting the Queen late last year

What is the market impact of ending bond reinvestments?

The Bank of England is poised to hike rates to 0.5% this week. And this means that the Bank's own threshold for reducing the size of its balance sheet will be met.

According to guidance released last summer, step one of this process involves ceasing reinvestments of maturing government bonds entirely and immediately. That contrasts to the Federal Reserve, which is likely to take a more staggered approach by capping the volume of bonds rolling off the balance sheet each month

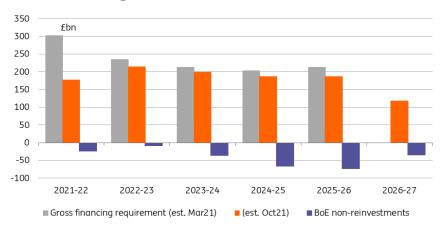
But despite this bolder start, the early phases of the BoE's balance sheet reduction (or quantitative tightening/QT) look manageable. Initially, it will simply amount to a large, predictable, and

recurrent, buyer not turning up to buy gilts.

Assuming the Bank does end reinvestments altogether, this means £25bn of gilts will not be bought by the BoE this fiscal year (FY), compared to a counterfactual where it kept its balance sheet constant.

This is not a trivial amount, but it comes on the back of a substantial reduction in financing projections this and subsequent years. To put it into context, it compares with gross and net financing requirements of £178bn and £157bn for FY 2021-22 estimated by the <u>Debt Management Office (DMO)</u> last October. However as redemptions accelerate, and financing needs shrink, the shortfall for the DMO will peak in FY2024-25 and 2025-26.

An end to Bank of England reinvestments will create a demand shortfall for gilts



Source: DMO, Bank of England, ING

For markets, the logical conclusion would be that curve flattening pressure will ease this year as the BoE stops reinvestments. The BoE's QE programme had a fairly long average duration, and the most recent iteration of purchases amounted to three weekly operations in the 3-7Y, 7-20Y, and 20Y+ maturity buckets.

But so far at least, it hasn't played out this way. Private sector demand is solid and is expected to more than offset the BoE shortfall. Meanwhile, the BoE's aggressive hiking campaign priced by the curve has displaced demand from short to long-end bonds.

2 Is this policy a substitute for rate hikes?

Probably not, at least initially. On the one hand, the Bank hasn't done this before, unlike the Fed. Some of the more dovish policymakers may want to err on the side of caution and pause future rate hikes until the initial impact of QT becomes clearer.

Then again, Governor Andrew Bailey recently told the <u>Treasury Select Committee</u> that he expects the effect of ending reinvestments to be minimal, which we tend to agree with. He said, "We certainly cannot rely on it on its own" as a means of tightening policy, pointing towards possible symmetry between the latter stages of QE (where the market impact was much less than at the height of the market's stress in spring 2020) and the early phase of balance sheet reduction.

We'd also note that the weighted average maturity of the Bank of England's balance sheet is longer than that of the Fed. In other words, simply ending reinvestments will result in a more gradual unwind process in the UK.

In short, we are no longer convinced that ending reinvestments will hold the Bank back from hiking rates again over the coming months. Our most recent base case has another rate hike in August, though there's clearly a chance that gets brought forward to May, or maybe even March, given the concern among policymakers about inflation.

Will the Bank be among the first to start actively selling bonds?

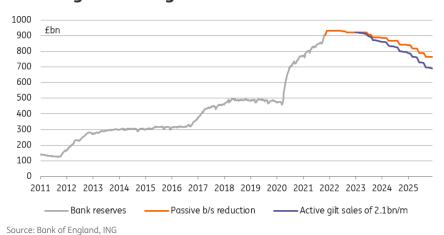
This is where things get more interesting. On top of ending reinvestments, the BoE said last summer that it would "consider" actively selling assets back into the market when the Bank rate hits 1% - something that could feasibly happen this year.

The motivation is understandable, given the relatively slow initial pace of balance sheet reduction that can be achieved by stopping reinvestments.

But it's fair to say that actively selling bonds adds a number of extra complexities, not least how much to sell and how to sell it. What if markets entered a turbulent patch, would sales be paused or scaled back?

Governor Bailey said recently "we would not do QT during a period of financial instability". And with that in mind, we suspect any foray into selling bonds would be fairly tentative. Based on the impact of QE in the previous cycle, we estimate that £25bn of gilt sales in any given year would have a comparable tightening effect on financing conditions as 0.125% to 0.25% of rate hikes.

BoE balance sheet reduction could accelerate with the active sale of gilt holdings



4 How could active sales work in practice, and what's the market impact?

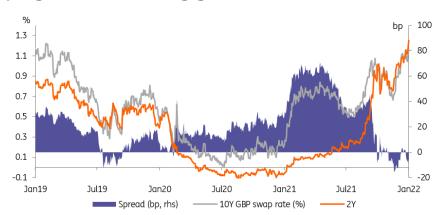
Actively selling gilts is a process fraught with risks, many of which will only be known ex-post. So it

is only natural for financial markets to bake a greater risk premium in anticipation of such an event.

'Active' QT could take one of many forms, each raising its own set of tricky questions, and each carries various implications for financial markets.

- 1. Market neutral QT: It would basically work like QE, only in reverse. The BoE would set up auctions of bonds in their portfolio, with size proportional to their own holding in each maturity bucket. This option is the most 'market neutral' and predictable, but its disadvantage is that the BoE would be competing with the DMO in selling gilts. Market impact would be higher long-end rates and a steeper curve.
- 2. **Short-end QT:** In this scenario, the BoE would only sell short-dated bonds in their portfolio (£291bn is sub-5Y, £432bn is sub-10Y) in order not to compete with the maturity buckets where the DMO is most active. The advantage is that market impact is more limited and the competition with the DMO is lower; the drawback is that this approach would reduce the scope for any 'passive' QT in the coming years if the BoE sells their short gilt holdings. The impact would be a flatter curve and potential disruptions in money markets.
- 3. **DMO QT:** A final approach would be to convince the DMO to buy back old off-the-run gilts held by the BOE and to finance them by selling more on-the-run gilts via the usual auction/syndication process. This would leave the DMO in the driving seat in terms of debt management. The problem is that it might raise questions on Bank of England independence. The market impact in this case would be similar to 'Market neutral QT' but with fewer potential near-term disruptions, as there is only one seller and markets are used to the DMO's way of operating.

Curve flattening pressure should ease with QT, but it hasn't played out that way yet



Source: Refinitiv, ING

Author

James Smith
Developed Markets Economist
james.smith@ing.com

Disclaimer

This publication has been prepared by the Economic and Financial Analysis Division of ING Bank N.V. ("ING") solely for information purposes without regard to any particular user's investment objectives, financial situation, or means. *ING forms part of ING Group (being for this purpose ING Group N.V. and its subsidiary and affiliated companies).* The information in the publication is not an investment recommendation and it is not investment, legal or tax advice or an offer or solicitation to purchase or sell any financial instrument. Reasonable care has been taken to ensure that this publication is not untrue or misleading when published, but ING does not represent that it is accurate or complete. ING does not accept any liability for any direct, indirect or consequential loss arising from any use of this publication. Unless otherwise stated, any views, forecasts, or estimates are solely those of the author(s), as of the date of the publication and are subject to change without notice.

The distribution of this publication may be restricted by law or regulation in different jurisdictions and persons into whose possession this publication comes should inform themselves about, and observe, such restrictions.

Copyright and database rights protection exists in this report and it may not be reproduced, distributed or published by any person for any purpose without the prior express consent of ING. All rights are reserved. ING Bank N.V. is authorised by the Dutch Central Bank and supervised by the European Central Bank (ECB), the Dutch Central Bank (DNB) and the Dutch Authority for the Financial Markets (AFM). ING Bank N.V. is incorporated in the Netherlands (Trade Register no. 33031431 Amsterdam). In the United Kingdom this information is approved and/or communicated by ING Bank N.V., London Branch. ING Bank N.V., London Branch is authorised by the Prudential Regulation Authority and is subject to regulation by the Financial Conduct Authority and limited regulation by the Prudential Regulation Authority. ING Bank N.V., London branch is registered in England (Registration number BR000341) at 8-10 Moorgate, London EC2 6DA. For US Investors: Any person wishing to discuss this report or effect transactions in any security discussed herein should contact ING Financial Markets LLC, which is a member of the NYSE, FINRA and SIPC and part of ING, and which has accepted responsibility for the distribution of this report in the United States under applicable requirements.

Additional information is available on request. For more information about ING Group, please visit http://www.ing.com.