Article | 2 May 2018

## First thoughts on the EU's budget plans

The European Commission's proposals for the post-Brexit budget includes interesting and probably somewhat controversial new tools placing pressure on both CEE and Western countries. Getting these proposals through the negotiation process will be anything but easy



Source: Shutterstock

Today, the European Commission presented its proposal for the so-called multi-annual financial framework 2021-2027. In short, the EU budget for the post-Brexit era.

From a general perspective, the main takeaways are that despite Brexit, the EU budget will increase, which will lead to higher individual contributions by all member states; a very small Eurozone budget through the backyard and the introduction of the so-called "rule of law."

As regards to the increase of individual contributions, the proposal will struggle to find positive feedback from most member states. In the run-up to today's proposals, many governments have already voiced their concerns or opposition against higher net contributions.

These proposals are another attempt to create a more integrated Europe. But higher contributions and more conditions for money

Article | 2 May 2018

## for Eastern European countries, will make it hard to get the required unanimity

With regards to the Eurozone budget, the European Commission makes another step in putting pressure on the member states. Further reforms of the monetary union will be on the agenda of the next European Summit in June. But with the proposed multi-annual financial framework, the EC now presents two admittedly small programmes only for Eurozone member states.

Firstly a reform support programme with an overall budget of 25bn euro basically following the idea of "money for reforms" and secondly a European Investment Stabilisation Function to absorb asymmetric macroeconomic shocks by giving loans. The entire facility should amount to up to 30bn euro.

Even though the two proposals regarding the Eurozone are very small in terms of size and are not much more than a drop in the bucket, they clearly shed light on the broader Eurozone reform debate. In our view, the two proposals could already be as-good-as-it-gets combined with morphing the ESM into an EMF. They could be a good face-saving compromise between France and Germany as they cannot be called a Eurozone budget, while at the same time fulfilling the conditions of what the proponents of a Eurozone budget have always had in mind.

As regards to the "rule of law," the European Commission proposed to link EU funding to the rule of law. The new proposed tools would allow the EU to suspend, reduce or restrict access to EU funding for countries which have rule of law deficiencies. A measure clearly aimed at some Eastern European countries and Poland and Hungary come to mind. This could be a new way to impose 'more Europe' on member states. But the question is whether this conditionality will really succeed in creating a more pro-European spirit.

Due to the rule of law clause, the EU budget proposal has been particularly in focus for the CEE investors. Many investors have seen it as a downside risk to selected CEE countries' outlooks. However, we see a very high bar for the EU countries to lose access to the cohesion funds given that the new budget plans require unanimity. We also have a hard time seeing how the EU could stop the payment of funds to one country while keeping the payments to other counties flowing under the current rules. The experience of the Article 7 and the need for a unanimous agreement is a point in case - as long as there is no agreement on a new medium-term budget. As far as CEE investors are concerned, we don't see the budget plans as CEE negative. At least not for now.

The European Commission's proposals are another attempt to create more integrated Europe. Higher contributions and more conditions for money for Eastern European countries, however, will make it hard to get the required unanimity.

Don't forget these proposals will now be negotiated between the European Parliament and the European Council. Eventually, the European Council will have to adopt them with unanimity. If the Council does not manage to take a decision, the budget lines of 2020 will be extended for as long as needed. Be prepared for tough and long negotiations.

Article | 2 May 2018

## **Author**

Carsten Brzeski Global Head of Macro carsten.brzeski@ing.de

## Disclaimer

This publication has been prepared by the Economic and Financial Analysis Division of ING Bank N.V. ("ING") solely for information purposes without regard to any particular user's investment objectives, financial situation, or means. ING forms part of ING Group (being for this purpose ING Group N.V. and its subsidiary and affiliated companies). The information in the publication is not an investment recommendation and it is not investment, legal or tax advice or an offer or solicitation to purchase or sell any financial instrument. Reasonable care has been taken to ensure that this publication is not untrue or misleading when published, but ING does not represent that it is accurate or complete. ING does not accept any liability for any direct, indirect or consequential loss arising from any use of this publication. Unless otherwise stated, any views, forecasts, or estimates are solely those of the author(s), as of the date of the publication and are subject to change without notice.

The distribution of this publication may be restricted by law or regulation in different jurisdictions and persons into whose possession this publication comes should inform themselves about, and observe, such restrictions.

Copyright and database rights protection exists in this report and it may not be reproduced, distributed or published by any person for any purpose without the prior express consent of ING. All rights are reserved. ING Bank N.V. is authorised by the Dutch Central Bank and supervised by the European Central Bank (ECB), the Dutch Central Bank (DNB) and the Dutch Authority for the Financial Markets (AFM). ING Bank N.V. is incorporated in the Netherlands (Trade Register no. 33031431 Amsterdam). In the United Kingdom this information is approved and/or communicated by ING Bank N.V., London Branch. ING Bank N.V., London Branch is authorised by the Prudential Regulation Authority and is subject to regulation by the Financial Conduct Authority and limited regulation by the Prudential Regulation Authority. ING Bank N.V., London branch is registered in England (Registration number BR000341) at 8-10 Moorgate, London EC2 6DA. For US Investors: Any person wishing to discuss this report or effect transactions in any security discussed herein should contact ING Financial Markets LLC, which is a member of the NYSE, FINRA and SIPC and part of ING, and which has accepted responsibility for the distribution of this report in the United States under applicable requirements.

Additional information is available on request. For more information about ING Group, please visit <a href="http://www.ing.com">http://www.ing.com</a>.

Article | 2 May 2018