

Central banks: What's left in the toolbox?

The resurgence of Covid-19 across Europe and elsewhere is sparking fears of a reversal in the global recovery over the winter. While fiscal policy will continue to do much of the heavy lifting, economic uncertainty is putting renewed pressure on central banks to act. Here's what we expect from them over the coming months



Source: Shutterstock

Our view on what central banks will do next

European Central Bank

Inflation is dividing the ECB once more. The hawks argue that negative inflation will prove temporary, while the doves argue that, like in 2014, low inflation combined with uncertainty and increasing unemployment is a real danger. In our view, the doves should win this fight, particularly given the risk of a double dip towards the end of the year, something that is not included in the ECB's projections. We therefore expect the ECB to increase QE, focusing on PSPP instead of continuing PEPP.

Federal Reserve

Rising Covid-19 cases and the November 3rd election means there are near-term headwinds for the economy, while structural changes from the pandemic will also create challenges over the medium term. Fed officials suggest a rate rise may not come before the end of 2023. Officials also suggest they can do little more to stimulate demand, with the chances negative interest rates looking slim, although they could of course implement more QE.

Bank of Japan

Expect the pace of asset purchases to remain high to counter an upward drift in 10Y rates. New PM Suga, is unlikely to push for any radical changes in BoJ policy or leadership, so the future beckons towards varying degrees of "more of the same".

Bank of England

QE remains the preferred tool and is likely to be expanded again in Nov. Negative rates are in the toolbox but operational planning means it's unlikely to happen in 2020. They could be introduced in 2021 although not all MPC voters seem keen on using them.

China (PBoC)

With Covid-19 under control in China, the economy is continuing to recover, partly thanks to cross-provincial travel that is helping to boost spending and jobs. We don't expect any policy changes from the PBoC.

Bank of Canada

The recovery has come more quickly than expected, but inflation is low and the BoC believe "uncertainty" will remain a constraint. They are unlikely to adjust their QE program of "at least" C\$5bn of government bonds/week before year-end.

Reserve Bank of Australia

The RBA has kept both the cash rate and 3-yr yield target at 0.25%. 3-year yields have fallen steadily since early-Sept, requiring no additional asset purchases. A falling unemployment rate removes pressure for further incremental easing. We see no further easing this year.

Reserve Bank of New Zealand

The RBNZ is considering new tools including funding for lending (FFL), negative cash rate, and purchase of foreign assets. Of these, the FFL is likely to be ready to deploy first, and is more likely to be utilised either now or in the future compared to the other policies.

Riksbank

Milder virus restrictions and more stable Covid-19 case growth in Sweden's major trading partners have reduced the need for further stimulus. This implies a return to negative rates, for the time being, looks unlikely.

Swiss National Bank

The SNB is expected to keep its rates unchanged at -0.75% and continues to use foreign exchange market intervention as its main monetary policy instrument.

Norges Bank

With rates at 0%, there's not much left policymakers can do. Neither QE nor negative rates are seen as viable. In any case, Norway remains a hawkish outlier, in that policymakers are pencilling in some tightening for 2022.

Source: ING

Federal Reserve: We *really* aren't raising rates any time soon...

Officials have been encouraged by the recovery so far, but there is still significant slack in the economy.

Millions of people remain out of work and the Federal Reserve's switch to an "average" 2% inflation target implies interest rates will remain lower for longer than under the previous framework. A pick-up in Covid-19 cases and the 3 November election mean there are near-term headwinds for the economy, while structural changes for many industries resulting from the pandemic will also create challenges over the medium-term.

Fed officials suggest a rate rise may not come before the end of 2023

Fed officials suggest a rate rise may not come before the end of 2023. Officials also suggest they can do little more to stimulate demand with the chances of negative interest rates looking slim, although they could, of course, implement more quantitative easing.

Fiscal policy is the better tool to drive the recovery forward in their minds, but this may not come until after the election.

European Central Bank: The old fight returns

After months of speaking with one voice, the old controversies between hawks and doves have

returned to centre stage.

With plummeting inflation rates, increased uncertainty and higher unemployment, the risk of outright deflation has increased. This brings back memories of 2014 and the Draghi era divisions. On the one side, hawks are arguing that negative inflation is only temporary and will reverse in the course of 2021, hence doing nothing is the preferred option. On the other side, doves liken the situation to 2014 and argue that negative inflation, combined with uncertainty and increasing unemployment, is a real danger, hence more action is needed.

We expect the doves to win the fight at the ECB and increase quantitative easing under PSPP instead of continuing the PEPP programme

In our view, the doves should win this fight given that there is a risk of a double-dip recession in the eurozone towards the end of the year; something that is not included in the European Central Bank's base projections. As a result, we expect the ECB to increase quantitative easing, focusing on the Public Sector Purchase Programme (PSPP) instead of continuing the Pandemic Emergency Purchase Programme (PEPP).

Bank of England: Expect more QE in November, but negative rates on the back burner

Despite the hype about negative rates, the real story of the summer has been Governor Andrew Bailey's endorsement of quantitative easing as his favoured marginal policy tool - an apparent divergence from the Mark Carney-era. And with Covid-19 cases rising, new containment measures coming in, and the threat of new UK-EU trading terms looming, it's highly likely that more QE is on the way, most likely in November. An extra £100bn expansion would allow policymakers to continue buying bonds at the current pace into the spring.

We could see the Bank of England using negative interest rates in 2021 if the outlook doesn't improve

Will this be coupled with negative rates? The Bank of England has signalled they are in the toolbox, but that operational planning will take time, effectively ruling out their usage this year. We could instead see the tool employed in 2021 if the outlook doesn't improve, although the jury's out on just how useful policymakers think negative rates would be in practice.

Bank of Japan: More of the same

The last time the Bank of Japan made any meaningful change to its monetary policy was at its 27 April meeting, when it voted to expand purchases of commercial paper and corporate bonds, to expand the scope of eligible collateral it would accept in exchange for funds as part of its special funds supplying operations in response to Covid-19, and to expand purchases of Japanese

government bonds to offset the additional issuance expected as a result of government fiscal support (no upper limit to amounts, but yield curve target unchanged at 0%).

The result of this has been a sharp increase in base money from March/April onwards, though the pace of this increase has slowed a little since. JGB yields have remained anchored at roughly 0%, though there has been some minor upwards drift, while short term (3-month Libor) rates have fallen further into negative territory, though remain essentially at their target rate of -0.1%.

Base money growth stepped up in September, presumably to offset the drift upwards in bond yields, and we can expect the pace of asset purchases to remain high until bond yields move lower and approach zero again. New Prime Minister Yoshihide Suga, is unlikely to push for any radical changes in BoJ policy or leadership, so the future beckons towards varying degrees of “more of the same”.

Authors

Carsten Brzeski

Global Head of Macro

carsten.brzeski@ing.de

James Knightley

Chief International Economist, US

james.knightley@ing.com

James Smith

Developed Markets Economist, UK

james.smith@ing.com

Robert Carnell

Regional Head of Research, Asia-Pacific

robert.carnell@asia.ing.com

Disclaimer

This publication has been prepared by the Economic and Financial Analysis Division of ING Bank N.V. (“ING”) solely for information purposes without regard to any particular user’s investment objectives, financial situation, or means. *ING forms part of ING Group (being for this purpose ING Group N.V. and its subsidiary and affiliated companies).* The information in the publication is not an investment recommendation and it is not investment, legal or tax advice or an offer or solicitation to purchase or sell any financial instrument. Reasonable care has been taken to ensure that this publication is not untrue or misleading when published, but ING does not represent that it is accurate or complete. ING does not accept any liability for any direct, indirect or consequential loss arising from any use of this publication. Unless otherwise stated, any views, forecasts, or estimates are solely those of the author(s), as of the date of the publication and are subject to change without notice.

The distribution of this publication may be restricted by law or regulation in different jurisdictions and persons into whose possession this publication comes should inform themselves about, and observe, such restrictions.

Copyright and database rights protection exists in this report and it may not be reproduced, distributed or published by any person for any purpose without the prior express consent of ING. All rights are reserved. ING Bank N.V. is authorised by the Dutch Central Bank and supervised by the European Central Bank (ECB), the Dutch Central Bank (DNB) and the Dutch Authority for the Financial Markets (AFM). ING Bank N.V. is incorporated in the Netherlands (Trade Register no. 33031431 Amsterdam). In the United Kingdom this information is approved and/or communicated by ING Bank N.V., London Branch. ING Bank N.V., London Branch is authorised by the Prudential Regulation Authority and is subject to regulation by the Financial Conduct Authority and limited regulation by the

Prudential Regulation Authority. ING Bank N.V., London branch is registered in England (Registration number BR000341) at 8-10 Moorgate, London EC2 6DA. For US Investors: Any person wishing to discuss this report or effect transactions in any security discussed herein should contact ING Financial Markets LLC, which is a member of the NYSE, FINRA and SIPC and part of ING, and which has accepted responsibility for the distribution of this report in the United States under applicable requirements.

Additional information is available on request. For more information about ING Group, please visit <http://www.ing.com>.